

PARLIAMENT OF UGANDA

REPORT OF THE COMMITTEE ON EDUCATION AND SPORTS ON THE
TECHNICAL AND VOCATIONAL EDUCATION AND TRAINING BILL,
2024

[Handwritten signature]

[Handwritten signature]

Office of the Clerk to Parliament

Parliament Building

[Handwritten signature]

Kampala-Uganda.

[Handwritten signature]

December, 2024

[Handwritten signature]

[Handwritten signature]

[Handwritten signature]

[Handwritten signature]

[Handwritten signature]

[Handwritten signature]

[Handwritten signature]

[Handwritten signature]

LIST OF ACRONYMS

MOES	Ministry of Education and Sports
TVET	Technical and Vocational Education and Training
UBTEB	The Uganda Business and Technical Examinations Board
UMA	The Uganda Manufacturers Association
UNMEB	The Uganda Nurses and Midwives Examination Board
UAHEB	The Uganda Allied Health Examinations Board
DIT	The Directorate of Industrial Training
FUE	The Federation of Uganda Employers
MTAC	The Management Training and Advisory Centre

The bottom of the page contains several handwritten signatures and scribbles. On the right side, there is a large signature that appears to be 'Kabo' with a long horizontal line extending to the right. Below it, there is another signature that looks like 'Amani' with a vertical line. Further down, there is a signature that looks like 'Amani' with a vertical line. On the left side, there is a large, sweeping signature that looks like 'Amani' with a long horizontal line. Below it, there is a signature that looks like 'Amani' with a long horizontal line. At the bottom, there are several more signatures, including one that looks like 'Amani' and another that looks like 'Amani'.

1.0 Introduction

On Tuesday 26th November 2024, at the fourth session of the 1st sitting of the 2nd meeting of Parliament, the Technical and Vocational Education and Training(TVET) Bill was read for the first time by the Minister of Education and Sports for Higher Education, Dr. Chrysostom Musingo. A certificate of financial implications was laid on Table as required by Rule 118 of the Rules of Procedure of Parliament. The Speaker referred the Bill to the Committee on Education and Sports.

2.0 Background of the Bill

The current law which regulates Technical and Vocational Training in Uganda is the Business, Technical, Vocational Education and Training Act, Cap. 244. The Act provides for the promotion and coordination of business, technical, vocational education and training, provides for the principles governing BTVET, establishes the institutional framework for the promotion and coordination of BTVET, establishes the Uganda Vocational Qualifications Framework and provides for the financing of BTVET.

The Ministry of Education and Sports informed the Committee that was never fully operationalised due to a number of challenges namely: overlapping mandates with other institutions; TVET delivery remains inadequately funded, fragmented and uncoordinated across the various sectors and the provisions of the BTVET Act are inadequate.

The Bill seeks to operationalize the TVET policy, 2019 by providing for the regulation and promotion of TVET, establishment of TVET Council and Sector Skills Expert Committee, providing for the establishment and regulation of TVET providers, management and governance structures of TVET providers, registration

[Handwritten signatures and initials at the bottom of the page, including names like 'Kalebo', 'Amani', 'Alanya', and 'Gawu'.]

and licensing of TVET trainers, development of the TVET Qualification Framework, development of the TVET curricula, establishment of TVET Assessment Boards and consolidate laws regulating TVET providers under this Act. The Bill will thus cause a repeal of the Business and Technical Vocational Education and Training Act Cap. 244, the Management Training and Advisory Centre Act Cap.253, the Hotel and Tourism Training Institute Act Cap. 219, Uganda Wildlife Research and Training Institute Act Cap. 261.

3.0 Object of the Bill

The objectives of this Bill are --

- (a) establish an institutional framework for the promotion, coordination, regulation and delivery of the TVET system;
- (b) provide for the implementation of policies, decisions and directives issued by the Minister or any other person authorised by the Minister;
- (c) develop a TVET Qualifications Framework;
- (d) define the scope of TVET course or program and the role of the different stakeholders in the process of skills training;
- (e) regulate and quality assure TVET providers;
- (f) regulate TVET trainers;
- (g) provide for the regulation and licensing of craftsman, technician and technologist;
- (h) provide for the establishment of TVET Assessment Board;
- (i) provide for the establishment and management of a Skills Development Fund.

The bottom of the page contains several handwritten signatures and scribbles. On the left, there is a large scribble with the word 'Fash' written below it. In the center, there is a signature that appears to be 'Mays' and another scribble. On the right, there is a signature that appears to be 'Shir' and another scribble. There are also several other scribbles and lines scattered across the bottom of the page.

3.0 Methodology

3.1 Desk research

The Committee reviewed various legislation and these included;

- (a) The Constitution of the Republic of Uganda, 1995;
- (b) The Business, Technical, Vocational Education and Training Act, Cap. 244;
- (c) The National Curriculum Development Centre Act Cap. 254; and
- (d) The Universities and Other Tertiary Institutions Act, Cap.262.

The Committee reviewed the TVET Policy, 2019.

3.2 Meetings

The Committee invited eight (8) stakeholders, held meetings and received memoranda from;

- (a) The Ministry of Education and Sports;
- (b) The Uganda Business and Technical Examinations Board (UBTEB);
- (c) The Uganda Manufacturers Association (UMA);
- (d) The Uganda Nurses and Midwives Examination Board (UNMLB);
- (e) The Uganda Allied Health Examinations Board (UAHEB);
- (f) The Directorate of Industrial Training (DIT);
- (g) The Federation of Uganda Employers (FUE); and
- (h) The Management Training and Advisory Centre (MTAC).

A collection of handwritten signatures and initials, including a large signature at the top right, and several smaller ones below, some with names like 'Kabool' and 'Alanya' written next to them.

4.0 FINDINGS, OBSERVATIONS AND RECOMMENDATIONS

4.1 Objectives of Act

Clause 3 of the Bill provides for the objectives of the Act as spelt out earlier in this report

Committee Observations

The Committee observes that the aspect of licensing of TVET trainers was not provided for under Clause 3(f) of the Bill

Recommendation

The Committee recommends that Clause 3(f) should provide for the aspect of licensing of TVET trainers.

4.2 The Technical and Vocational Training (TVET) Council

Clause 4 of the Bill establishes the Technical and Vocational Training (TVET) Council. The composition of the Council is provided for under Clause 8. The Bill proposes that the Council shall be comprised of a Chairperson and six members and that 66% of the Council membership shall be employers.

The Uganda Manufacturers Association (UMA) in its interaction with the Committee proposed that the Bill should specify that one of the employers proposed in the Council membership should be a manufacturer since they are the biggest consumers of TVET services.

A collection of handwritten signatures and scribbles at the bottom of the page. On the right side, there is a large, bold signature that appears to be 'A. K. S.'. Below it, there are several other signatures, including one that looks like 'A. K. S.' and another that is more stylized. There are also some scribbles and lines that do not clearly form words.

Committee observations

The Committee perused paragraph 7.2.1 of the TVET policy and found that one of the policy objectives is the formation of a TVET Council as a regulatory body representing the demand side of the TVET policy, with two thirds (2/3) or sixty six percent (66%) of the Council members being employers from the industry. The policy further states that the institutional mandate for employers through the TVET Council will be to regulate TVET through establishment of standards, qualifications, registration and accreditation systems for institutions/providers, programmes and trainers.

The Committee observes that the use of two thirds representation is more conventional in legislation as opposed to the percentage.

Recommendation

The Committee therefore recommends that-

(a) one of the six members of the Council shall be a manufacturer; and

(b) instead of the use of a percentage, the membership be specified as two-thirds.

4.3 Development of a TVET qualification framework

The Bill, under clause 28 provides for the development of a TVET Qualifications Framework. Clause 28(5) provides that the framework shall be reviewed at least after three years. The Federation of Uganda Employers made a proposal to the

A collection of handwritten signatures and scribbles at the bottom of the page. On the left, there is a signature that appears to be 'E. S. M.'. In the center, there is a signature that looks like 'Atandi'. On the right, there is a signature that looks like 'Alanzo'. There are also several other scribbles and lines that do not clearly form recognizable names.

Committee, to change the number of years for review of the TVET Qualifications Framework from three years to five years to minimize costs.

Committee Observations

The Committee agrees with the Federation of Uganda Employers that the development of the TVET Qualifications Framework every three years will be a costly venture for the Council.

Recommendation

The Committee recommends that the TVET Qualifications Framework be reviewed every after five years.

4.4 Delivery of Technical and Vocational Education and Training & categorization of formal TVET providers

Clause 29 and 30 of the Bill provide for delivery of TVET and categorization of formal TVET providers respectively. Clause 29 introduces the aspect that TVET may be delivered formally or informally. The clause also provides for a punishment for a person who contravenes the section. Clause 30 of the Bill provides for the different TVET providers who can provide formal training and specifies the fields of TVET.

The Committee interacted with MTAC which indicated that the aspect of management is not covered under Clause 30 of the Bill.

A collection of handwritten signatures and scribbles in black ink, located at the bottom of the page. The signatures are partially overlapping and include some legible words such as 'Anadi', 'John', 'Mange', and 'Ami'. There are also several large, dark scribbles and lines that obscure some of the text.

Committee observations

The Committee observes that the use of different terminologies of “informally”, “formally”, “formal delivery”, “formal TVET providers” creates confusion since these terminologies are not defined in Clause 2 of the Bill.

The Committee further observes that there is need to differentiate the punishment in Clause 29, for an individual from that of a body corporate.

The Committee agrees with MTAC that some fields of TVET were left out in the bill such as management. The Committee foresees a risk in not allowing the Minister to prescribe other fields of TVET as may be necessary under this clause

Recommendation

The Committee recommends that—

- (a) the terminologies “formal training” or “informal training” should be used in the Bill instead of introducing new terminologies since they are clearly defined under Clause 2 of the Bill;*
- (b) the punishment for an individual be distinguished from that of a body corporate; and*
- (c) clause 30 be amended to provide for “management” as one of the fields of TVET and to allow the Minister to prescribe other fields of TVET as may be necessary.*

The bottom of the page contains several handwritten signatures and scribbles. On the left, there is a signature that appears to be 'Aron'. In the center, there is a signature that looks like 'Kab' followed by 'to'. To the right, there is a large signature that says 'Alauji'. Below these, there are more scribbles and a signature that looks like 'Alauji' again. At the bottom center, there is a small number '9'. The overall appearance is that of a document with multiple signatures and some crossed-out text.

4.5 Conflicting role with the National Council for Higher Education

Clause 30(6) of the Bill requires a university, other degree awarding institution or tertiary institution established under the Universities and other Tertiary Institutions Act to apply to the Council to be accredited to offer a TVET program or course in accordance with the provisions of this Act

Clause 31(4) provides that a university, other degree awarding institution or tertiary institution established under the Universities and other Tertiary Institutions Act shall not offer a TVET program leading to an award of a National Higher Diploma, Degree or postgraduate.

Clause 32(2) provides that a person shall not establish or operate as a TVET provider at a level of National Polytechnic or National Technical University unless it is established as a public TVET provider by the Minister.

The Ministry of Education and Sports informed the Committee that the intention of the Bill is to have one body that addresses all issues related to TVET and this is the practice in other countries. They further stated that to ensure that the Bill does not conflict with existing laws, it provides under clause 118 (Disapplication of certain enactments) that the following laws shall not apply to the TVET Provider unless otherwise expressly provided for under this Act.

- (a) Universities and other Tertiary Institutions Act;
- (b) the National Curriculum Development Centre Act;
- (c) the Education (Pre-Primary, Primary and Post-Primary) Act; and
- (d) the Uganda National Examinations Board Act.

The Ministry also indicated to the Committee that the university, other degree awarding institution or tertiary institution established under the Universities and other Tertiary Institutions Act are academic oriented and not practical oriented. This is the reason why those entities under this law, will be authorized to teach trainees at Technical College level and below and award only National Technician Diploma and below.

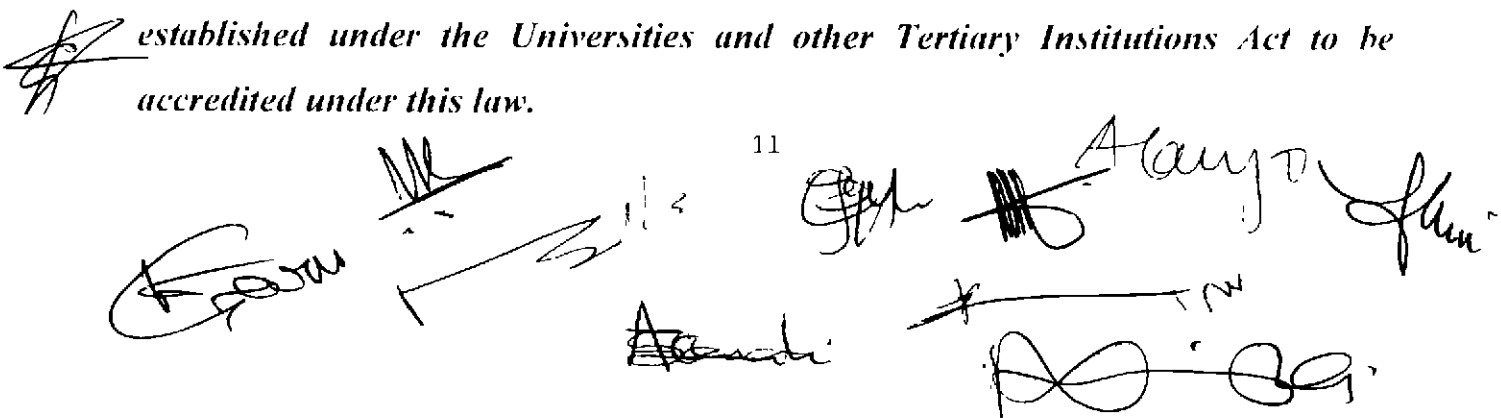
On the aspect of Clause 32(2), the Ministry informed the Committee that the National Polytechnic and National Technical University levels are a preserve of the public sector and not the private sector because TVET is a costly enterprise characterized by the acquisition of heavy equipment among other requirements which a private person cannot afford. Government will establish these institutions gradually in order to meet the needs of higher education for TVET trainees.

Committee observations

The Committee observes that clause 30(5) requires the entities covered under the Universities and other Tertiary Institutions Act to be accredited for TVET programs under this Act. This role is carried out by the National Council for Higher Education in the current regime. The Committee notes that the word "may" was used instead of "shall" and yet from the Ministry's explanation, it is the intention of the Bill to have one body to regulate TVET.

Recommendation

The Committee recommends that clause 30(5) be amended to make it mandatory for any university, other degree awarding institution or tertiary institution established under the Universities and other Tertiary Institutions Act to be accredited under this law.

The bottom of the page contains several handwritten signatures and initials. On the left, there is a signature that appears to be 'K. K. K.' followed by another signature. In the center, there are initials 'S. S.' and 'A. A.'. On the right, there is a large signature that reads 'A. A. A. A. A.' followed by another signature. At the bottom right, there are more initials and a signature.

4.6 Accreditation of TVET providers

Clause 41 of the Bill provides for grant or refusal of accreditation of TVET providers. The Clause provides that the Minister shall prescribe the time within which the Council can consider an application and grant or refuse to accredit a TVET provider. Clause 41(3) provides that where the Council rejects or refuses an application for accreditation, the Council shall give reasons and notify the applicant. The clause however leaves it to the Minister to prescribe the time in regulations.

Committee Observations

The Committee observes that the time within which the Council can consider an application and grant or refuse to accredit a TVET provider or the time within which the Council shall notify applicants should be provided for in the parent law.

Recommendation

The Committee recommends that clause 41 be amended to provide for six months to consider an application by the Council and notification of an applicant within one month.

4.7 Governing Council of TVET providers & Board of Governors of TVET Skills Development Centre or Vocational Training Institute

The Committee notes that clause 51 of the Bill provides for the Governing Council for TVET providers at the level of a Technical College, National Polytechnic or National Technical University. Clause 58 of the Bill provides for the Board of

Governors of a TVET provider at the level of a Skills Development Centre or Vocational Training Institute.

Committee Observations

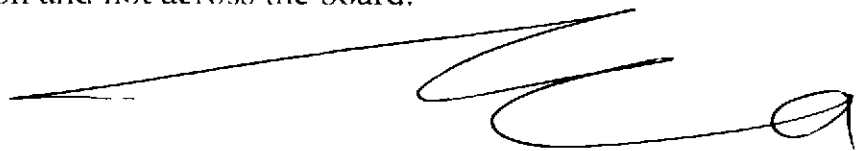
The Committee observes that since clause 5(g) of the Bill provides that one of the functions of the TVET Council shall be to register, licence, inspect and accredit TVET providers, the tenure of the members of Council should tally with the tenure of the Governing Council or Board of Governors of the different TVET providers.

The Committee further observes that clause 51(4) and 58(4) makes it optional for a member of the Governing Council or Board of Governors to be paid allowances. This is not fair for members who spare their time to ensure the smooth running of TVET institutions.

The Committee also notes that there is a problem with the transition of Governing Council or Board of Governors, once their time lapses as such the law should implore the incumbent bodies to ensure a smooth transition.

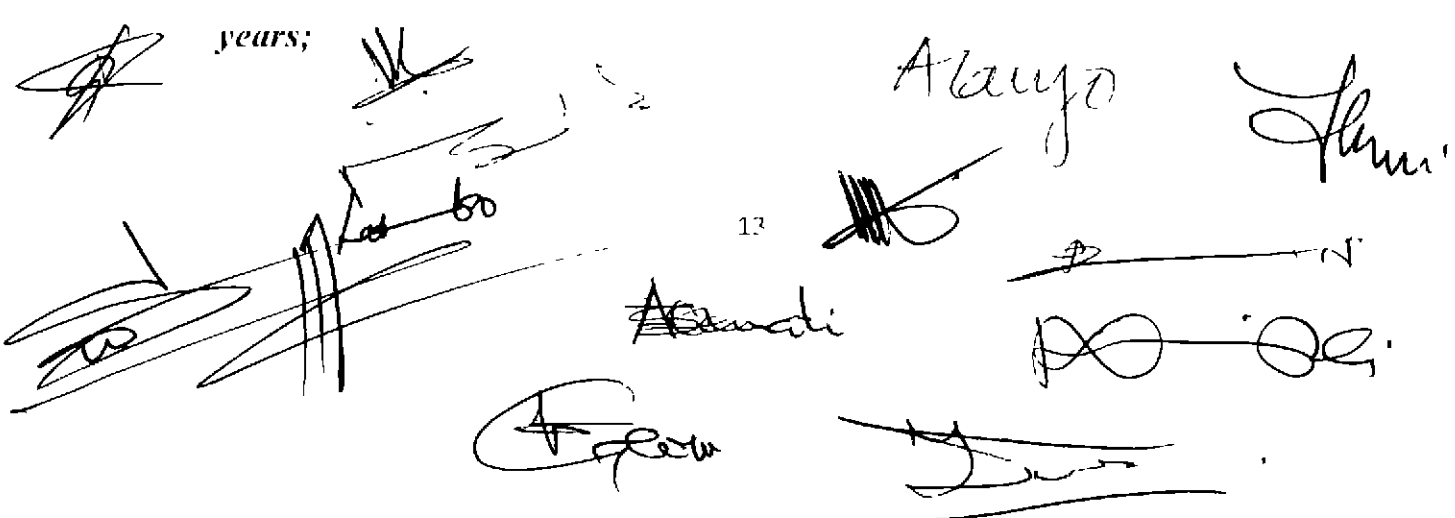
The Committee also observes that the women representation on the two bodies is tied to only one position and not across the board.

Recommendation



The Committee recommends that clause 51 and 58 of the Bill be amended to-

(a) provide for tenure of the Governing Council or Board of Governors as four years;



(b) make it mandatory for members of the Governing Councils or Board of Governors of TVET Colleges, National Polytechnic or National Technical University to be paid allowances;

(c) provide for women representation to cut across any position on the Council and not only one position as it was proposed in the Bill; and

(d) ensure a smooth transition between the incumbent Governing Council and the incoming Governing Council or Board of Governors.

4.8 Registration & Licensing of TVET trainer

Clause 63 of the Bill provides for the registration of TVET trainers and clause 69 provides for the TVET trainer licence. Clause 74 of the Bill however exempts certain categories of persons from registration or licensing under the Bill.

Committee observations

The Committee observes that the persons exempted from licensing or registration should be provided for under clauses 63 and 69 before being introduced under clause 74 of the Bill.

The Committee further observes that the persons exempted should have their own register under clause 116.

The bottom of the page contains several handwritten signatures and scribbles. On the left, there are several distinct signatures. In the center, there is a large, dark scribble. On the right, there are more signatures, including one that appears to be 'Alauddin'. The page number '14' is visible in the center.

Recommendation

The Committee recommends that—

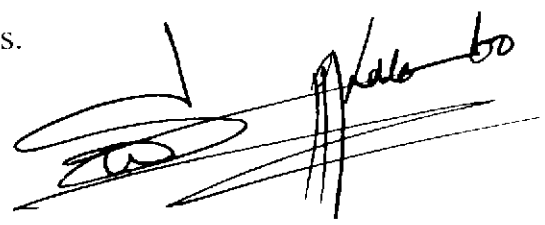
(a) clause 63 and 69 of the Bill should provide for persons exempted from registration or licensing as prescribed under section 74; and

(b) clause 116 be amended to provide for a register for persons exempted from registration or licensing as prescribed under section 74.

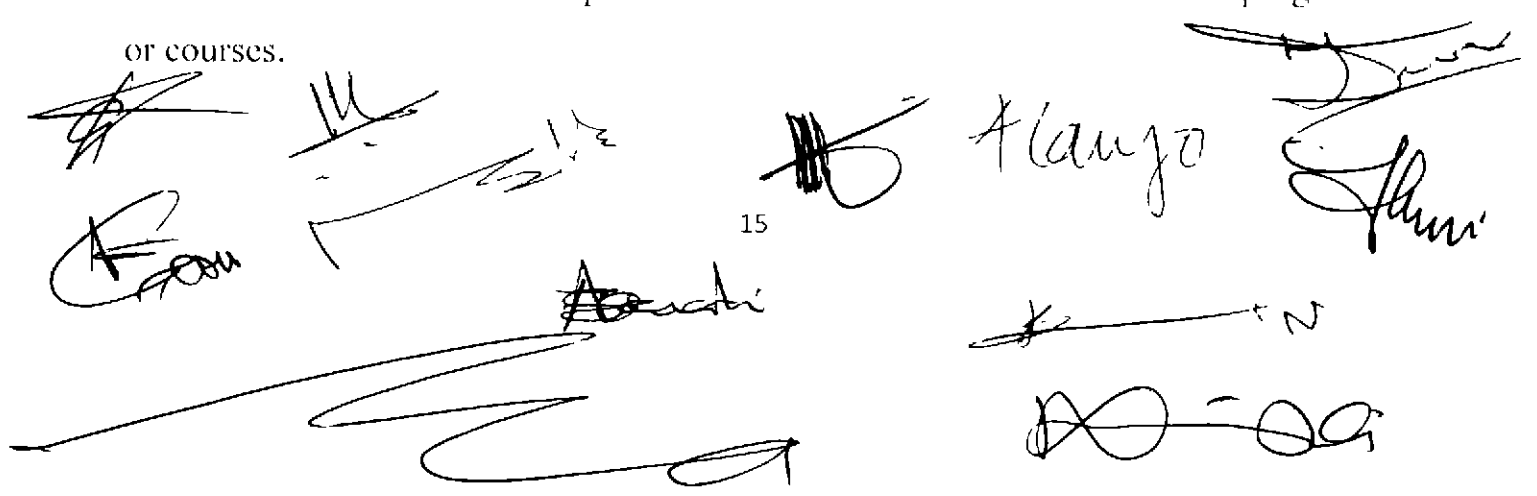
4.9 Composition of Uganda Health Professions Assessment Board

Clause 81(3) of the Bill provides for the composition of the Health Professions Assessment Board. The Committee interacted with UNMEB which proposed that the board be comprised of two persons representing heads of the TVET providers offering health related programs or courses and three other persons(employers); a person representing employers within Public Health Sector, a person representing employers under the Faith Based Medical Bureaus and a person representing employers from private hospitals.

Committee observations



The Committee observes that the specification of the different employers in the health sector is critical as proposed by UNMEB as this will ensure a fair representation of the different employers. The Committee also observes that there is need to ensure that the TVET providers on this board offer health related programs or courses.



Recommendation

The Committee recommends that clause 81 be amended to—

(a) specify that TVET providers on the Board should be those offering health related programs or courses; and

(b) specify the different employers within the health sector who shall form the Board.

4.10 Tenure of members of the TVET Assessment Board

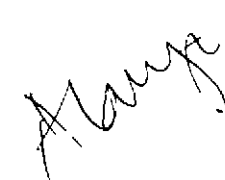
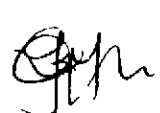
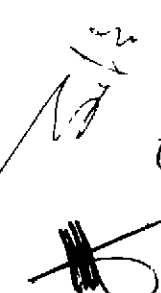
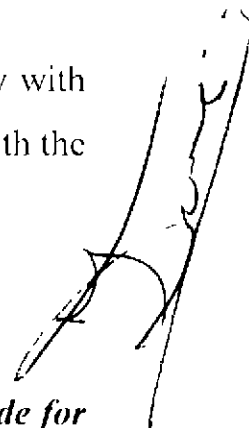
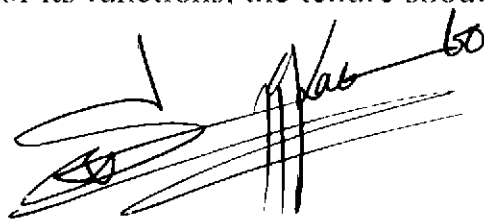
Clause 83 of the Bill provides for the tenure of office of the members of the TVET Assessment Board as three years.

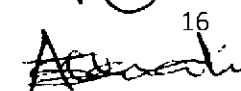
Committee Observations

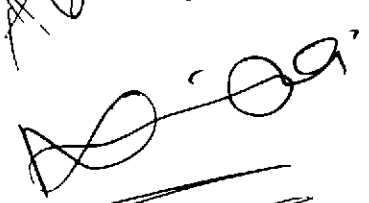
The Committee observes that since the TVET Board will be working closely with the TVET Council in the execution of its functions, the tenure should tally with the tenure of the TVET Council.

Recommendation

The Committee recommends that clause 83 of the Bill be amended to provide for the tenure of members of the TVET Assessment Board as four years.



16




4.11 Deputy Executive Secretary of the TVET Assessment Board

Clause 92 of the Bill provides for the Deputy Executive Secretary of the TVET Assessment Board. The clause provides for two deputies, one for TVET assessment and another for TVET development and management of curricula

In its interaction with the Committee, UNMEB proposed to the Committee that the positions for the two deputies be adjusted to Deputy Executive Secretary responsible for Nursing and Midwifery and another responsible for Allied Health Professionals.

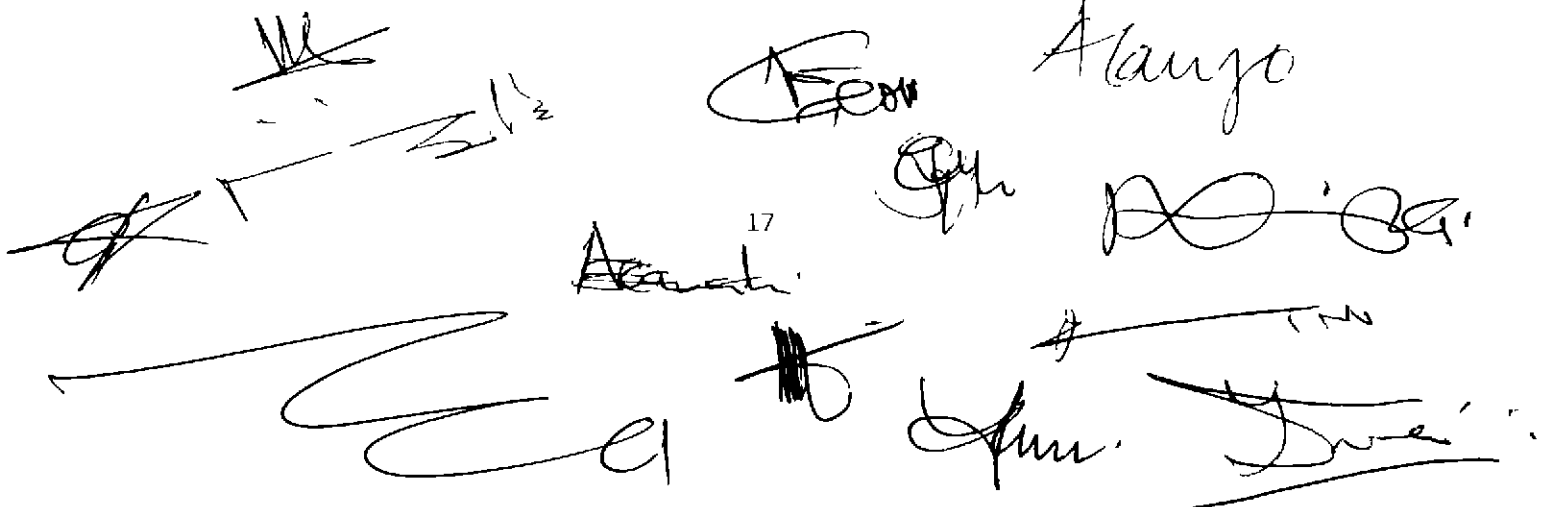
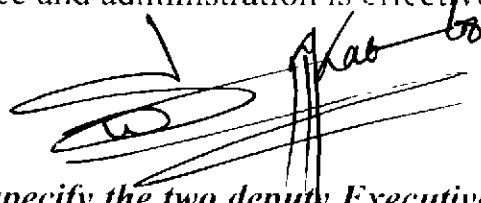
Committee observations

The Committee observes that since the Uganda Health Professions Board is merging the two bodies, the Uganda Allied Health Examinations Board and the Uganda Nurses and Midwifery Examination Board, specifying the two deputies is necessary

The Committee further observes that the Deputy Executive Secretary for TVET development and management of curricula under the Uganda Vocational and Technical Assessment Board should be added a role of finance and administration to ensure that the function of the finance and administration is effectively handled

Recommendation

Clause 92 of the Bill be amended to specify the two deputy Executive Secretaries of the Uganda Health Professions Board and add a role of finance and administration to the Deputy Executive Director in charge of TVET development and management of curricula.

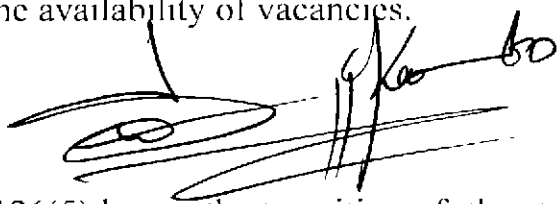


4.12 Transitional provisions

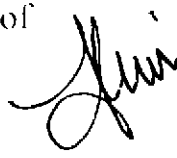
Clause 126 of the Bill provides for transition applicable to the TVET Assessment Board. Clause 126(5) of the Bill provides that the staff in employment of the Uganda Allied Health Examinations Board and the Uganda Nurses and Midwifery Examinations Board in existence immediately before the commencement of this Act other than the Board members, shall be merged and continue in the employment of the Health Professions Assessment Board as the Minister may determine and subject to the availability of vacancies.

Clause 128(2) of the Bill provides that the Uganda Vocational and Technical Assessment Board may on the effective date of its operations, accept into its employment a person who immediately before the commencement of this Act was an employee of the Directorate of Industrial Training on permanent and pensionable terms and who was given an option to serve by the Board and be opted to serve as an employee of the Board subject to the availability of vacancies.

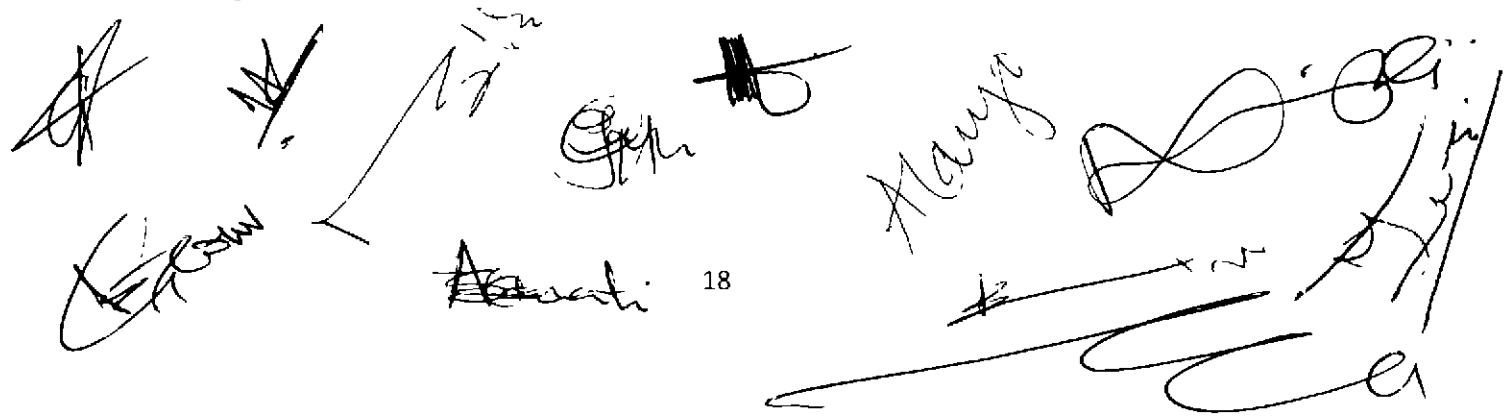
Committee observations



The Committee observes that clause 126(5) leaves the transition of the staff of the two boards to the determination of the Minister and subject to availability of positions. This will render some staff unemployed and is thus unfair.



The Committee further observes that the provision in clause 128(2) requires the Board to give a staff member the option to serve which is also unfair.



Recommendation

The Committee recommends that—

(a) clause 126 be amended to provide that staff in employment of the Uganda Allied Health Examinations Board and the Uganda Nurses and Midwifery Examinations Boards should continue in employment in the Uganda Health Professions Assessment Board; and

(b) clause 128 be amended to provide that the employee of the Directorate of Industrial Training is the one to give an option on whether he or she wants to serve on the Board or not.

4.13 The Management Training and Advisory Centre (MTAC)

Clause 121 of the Bill repeals the Management Training and Advisory Centre Act Cap 253. The Committee interacted with and received written memoranda from the Management Training and Advisory Centre (MTAC) who submitted that the Bill sought to repeal a non-existent law as the MTAC law was repealed by the Universities and Other Tertiary Institutions Act of 2001. MTAC attached a legal opinion to their written submission dated 19th September 2014 from the Solicitor General that stated that the MTAC law was repealed by the Universities and Other Tertiary Institutions Act, 2001. The legal opinion further stated that the Universities and Other Tertiary Institutions Act (Register of Public and Private Tertiary Institutions) Legal Notice No.14 of 2008 lists Management Training and Advisory Centre as a Public Tertiary Institution under Part B.

19

Alanzo

Flam

The Ministry of Education and Sports stated that following the Government policy of rationalization of Government agencies, commissions, authorities and public expenditure and Cabinet Memoranda CT (2018) 128, it was decided that MTAC would be merged with Nakawa Vocational Training Institute. Furthermore, the Ministry of Education and Sports stated that prior meetings were held with MTAC on the Bill and were therefore informed about the merger with Nakawa Vocational Training Institute and the repeal of the MTAC law.

In a meeting with the Committee, MTAC indicated that the dissolution of MTAC has far reaching implications as argued below:

- (a) dissolution of MTAC will undermine the execution of the projects that informed the establishment of MTAC,
- (b) dissolution of MTAC will significantly undermine the implementation of the Micro, Small and Medium Enterprises (MSMEs) Policy,
- (c) dissolution of MTAC will erode the relevance of MTAC in the region;
- (d) dissolution of MTAC will suffocate the growth of MTAC Business Incubators already established in Ntungamo and Mbale; and
- (e) dissolution of MTAC will significantly undermine the implementation of the National Development Plan, the Uganda Vision 2040 and the Africa Agenda 2063.

Committee Observations

The Committee observes that the MTAC law was not repealed by the Universities and Other Tertiary Institutions Act, 2001 and is still in force.

The Committee observes that the matter of rationalization of MTAC was approved by Cabinet under Cabinet Memorandum CT (2018) 128).

Recommendation

The provisions in the Bill in regard to the Management Training and Advisory Centre (MTAC) should be maintained in the Bill.

5.0 CONCLUSION

The Committee understands the pertinent need to regularise and promote the TVET sector. The Committee's interaction with the various stakeholders depicts their readiness for rationalisation which is necessary to make the TVET sector better. The Committee recommends that Parliament adopts the Committee report and passes the Bill subject to the proposed amendments.

I beg to submit.



PROPOSED AMENDMENTS TO THE TECHNICAL AND VOCATIONAL EDUCATION AND TRAINING BILL, 2024

CLAUSE 2: APPLICATION

Clause 2 is amended—

- (a) by inserting immediately after the definition of “candidate”, the following—

“certification” means the formal process of crediting a candidate with a record of his or her achievement;

- (b) by inserting in the definition of “employer” the words “or an employer of nurses, midwives or allied health professionals” after the word “technologist”;

- (c) by inserting immediately after the definition of “informal training” the following—

“ “medical practitioner” has the meaning assigned to it in the Mental Health Act;”; and

- (d) in the definition of “world of work”, by inserting the word “formally” after the word “employed”.

Justification

- *For the definition of world of work, the amendment is to provide clarity that the world of work is a formal environment.*
- *To provide for definitions of words that have been used in the Bill to achieve clarity.*

CLAUSE 3: OBJECTIVES OF ACT

Clause 3 is amended in paragraph (f) by inserting the word “and license” after the word “regulate”

Justification

To provide for the aspect of licensing of TVET trainers which was inadvertently left out.

CLAUSE 6: POWERS OF MINISTER

Clause 6 is amended in subsection (1), by substituting for the word “may” the word “shall”.

Justification

To make it mandatory for the Minister to give policy guidelines to the Council.

CLAUSE 8: COMPOSITION OF COUNCIL

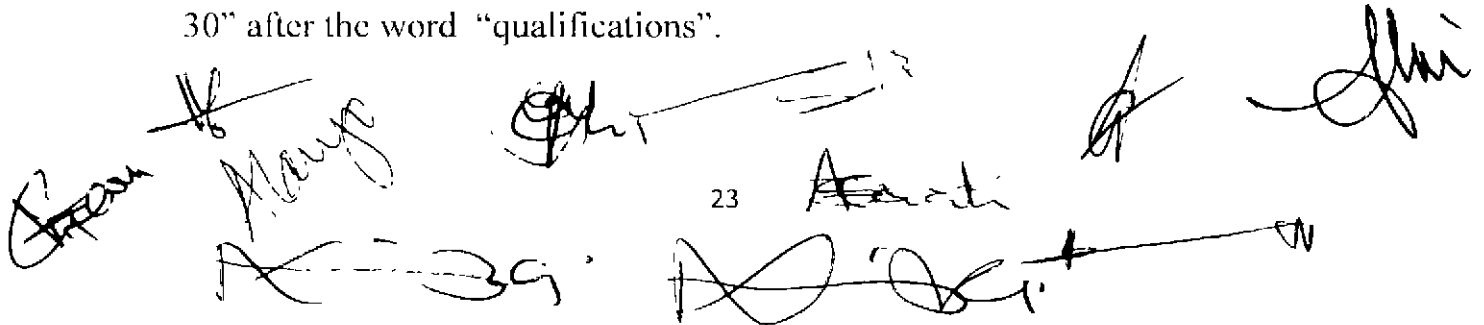
Clause 8 is amended

(a) by substituting for the words “sixty-six percent” the word “two-thirds”;

(b) by inserting immediately after subclause (2) the following

“One of the employers referred to in subsection (1) shall be a manufacturer.” ,
and

(c) in subclause (4), by inserting the words “in the fields referred to under section 30” after the word “qualifications”.



Handwritten signatures and scribbles at the bottom of the page, including the number 23 in the center.

Justification

- *The substitution of the word “sixty-six percent” with the word “two-thirds” is to use an appropriate terminology.*
- *To specify that one of the employers proposed in the Council membership should be a manufacturer since they are the biggest consumers of TVET services.*
- *To provide that the Chairperson or member of the Council shall have the qualifications in the TVET fields specified in clause 30.*

CLAUSE 11: DISQUALIFICATION OF A MEMBER

Clause 11 is amended in paragraph (b), by inserting the words “as ascertained by a medical practitioner” immediately after the word “illness”.

Justification

To incorporate the requirement for ascertainment of infirmity of body or mind by a medical practitioner before a member is disqualified from office on those grounds.

CLAUSE 12: VACATION OF OFFICE OF COUNCIL

Clause 12 is amended--

(a) in paragraph (b), by inserting the words “as ascertained by a medical practitioner” immediately after the word “mind”; and

(b) by substituting for subclause (2) the following

Handwritten signatures and initials are present throughout the lower portion of the page. Notable signatures include 'Alango' in the center, 'Asanaki' below it, and several other illegible signatures to the left and right. There are also some scribbles and initials at the top right of this section.

“Where a member ceases to a member of the Council in circumstances which are not prescribed under subsection (1), the Minister may, by regulations, prescribe the manner in which a Chairperson or member of the Council vacates office under subsection (1).”

Justification

- *To incorporate the requirement for ascertainment of infirmity of body or mind by a medical practitioner before a member is removed from office.*
- *For clarity, to indicate that the Minister shall provide for other circumstances when a member of the Council vacates office.*

CLAUSE 28: DEVELOPMENT OF TVET QUALIFICATION

FRAMEWORK

Clause 28 is amended in subclause (4), by substituting for the word “three” the word “five”.



Justification

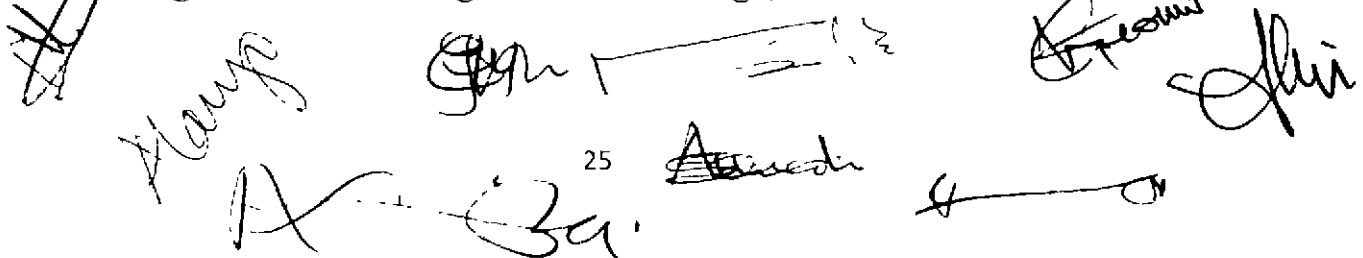
The substitution of the number of years for review of the TVET Qualification Framework of three years with five years is to minimize costs.

CLAUSE 29: DELIVERY OF TVET

Clause 29 is amended -

(a) in subclause (1), by substituting for the words “formally or informally” the words

“through informal training or formal training”; and



(b) in subclause (2), by substituting for the words “informal delivery” the words “informal training”;

(c) in subclause (4), by substituting for the words “informal delivery” the words “informal training”;

(d) in subclause (5), by substituting for the words “two hundred and fifty” the words “one hundred fifty” ; and

(e) by inserting immediately after subclause (2), the following

“Where a body corporate commits an offence under this section, the body corporate is liable, on conviction, to a fine not exceeding two hundred and fifty currency points.”

Justification

- *To use the terminology defined under clause 2 of the Bill instead of introducing new terminology.*
- *To introduce a penalty for a body corporate.*

Clause 30: CATEGORISATION OF FORMAL TVET PROVIDERS

Clause 30 of the Bill is amended—

(a) in subclause (1), in paragraph (c) by inserting the words “including colleges of health sciences”;

(b) in subclause (2) —

(i) in paragraph (b), by inserting after the word “business” the words “and management”; and

(ii) by inserting immediately after paragraph (f), the following

“any other as prescribed by the Minister.” ; and

(c) in subclause (5), by substituting for the word “may” the word “shall”.

Justification

- *To include the aspect of management under the fields of TVET.*
- *To give room for the Minister to establish other fields of TVET.*
- *To make it mandatory for any university, other degree awarding institution or tertiary institution established under the Universities and other Tertiary Institutions Act to be accredited under this law;*

Clause 32: ESTABLISHMENT OF PUBLIC TVET PROVIDER

Clause 32 is amended by substituting for the word “may” the word “shall”.

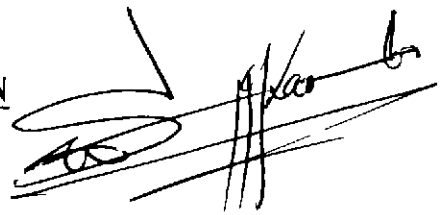


Justification

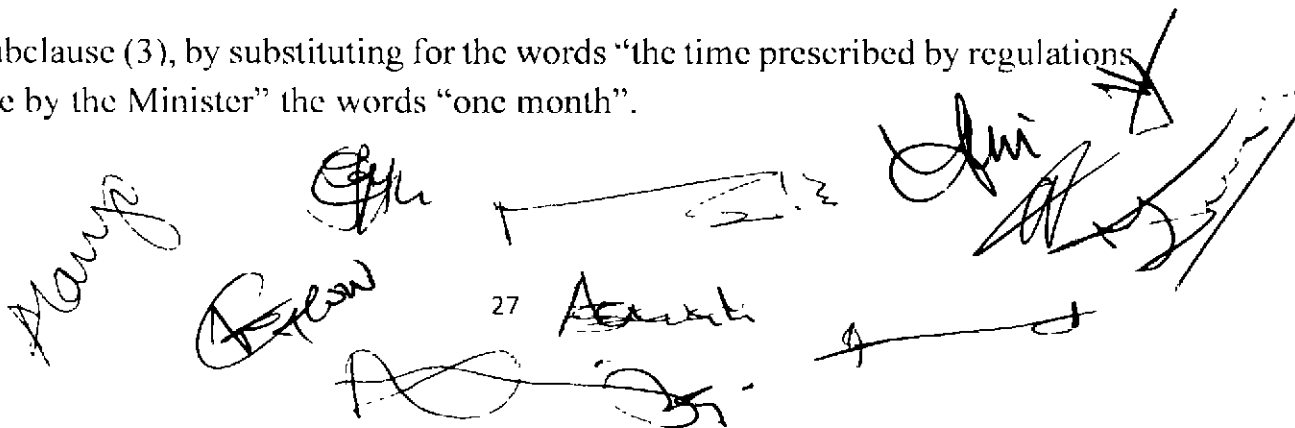
To make it mandatory for the Minister to establish public TVET providers.

Clause 41: GRANT OR REFUSAL OF ACCREDITATION

Clause 41 of the Bill is amended--



- (a) in subclause (1), by substituting for the words “the time prescribed by regulations” the words “six months”; and
- (b) in subclause (3), by substituting for the words “the time prescribed by regulations made by the Minister” the words “one month”.



Justification

- *To prescribe the timeline within which the Council can grant or refuse to accredit a TVET provider in the parent law and not in regulations.*
- *To prescribe the timeline within which the Council can consider an application for accreditation of a TVET provider in the parent law and not in regulations.*

CLAUSE 51: GOVERNING COUNCIL

Clause 51 is amended—

(a) in subclause (3), by substituting for the word “three” the word “four”;

(b) in subclause (4), by substituting for the word “may” the word “shall”;

(c) by inserting immediately after subclause (2), the following

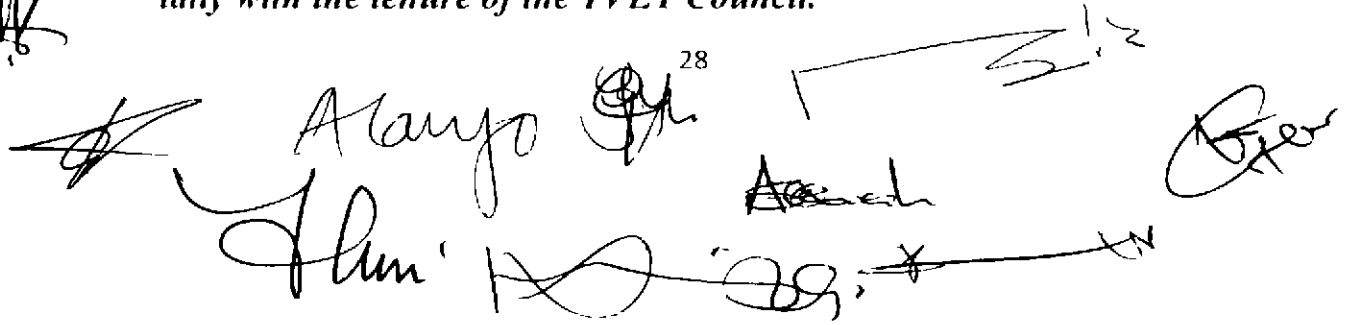
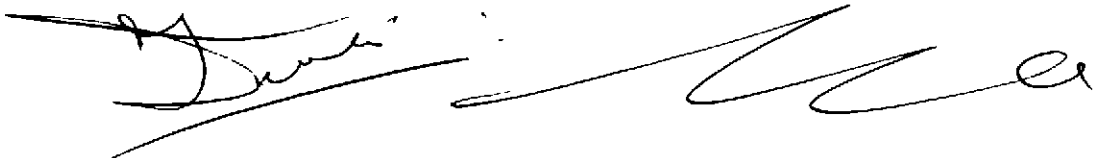
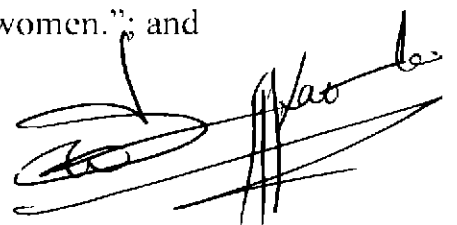
“At least one third of the members of the Council shall be women.”; and

(d) by inserting immediately after subclause (3), the following

“Following the end of tenure of a member of the Governing Council, the member of the Governing Council shall ensure a smooth transition for the new Governing Council.”

Justification

- *The tenure of the Governing Council has been amended to four years to tally with the tenure of the TVET Council.*



- *The substitution of the word “may” with the word “shall” is to make it mandatory for members of the Governing Councils of TVET Colleges, National Polytechnic or National Technical University to be paid allowances.*
- *To provide for women representation to cut across any position on the Council and not only one position as it was proposed in the Bill.*
- *To ensure a smooth transition between the incumbent Governing Council and the incoming Governing Council.*

Clause 58: BOARD OF GOVERNORS

Clause 58 is amended—

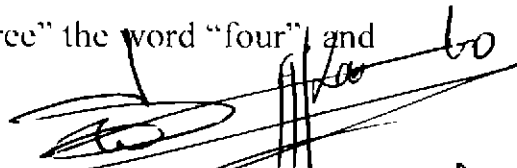
(a) in subclause (2)(d), by deleting the words “at least two shall be women”;

(b) by inserting immediately after subclause (2), the following—

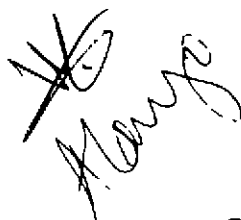
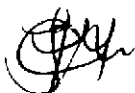



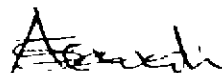
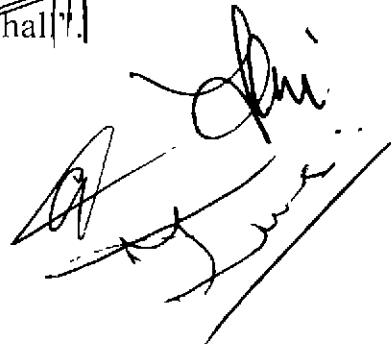
“At least one third of the members of the Board of Governors shall be women.”

(c) in subclause (3), by substituting for the word “three” the word “four” and



(d) in subclause (4), by substituting for the word “may” the word “shall”.

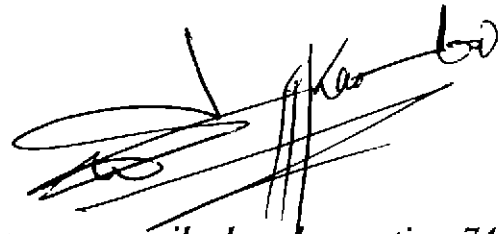

Justification

- *To provide for women representation to cut across any position on the Board of Governors and not only one position as it was proposed in the Bill.*
- *The tenure of the Board of Governors of a Skills Development Centre or Vocational Training Institute has been amended to four years to tally with the tenure of the TVET Council.*
- *The substitution of the word “may” with the word “shall” is to make it mandatory for members of the Board of Governors of a Skills Development Centre or Vocational Training Institute to be paid allowances.*

Clause 63: REGISTRATION OF TVET TRAINER

Clause 63 is amended by inserting immediately after subclause (6) the following

“Notwithstanding subsection (1), a person may be exempted from the requirements of registration in accordance with section 74.”



Justification

To provide for persons exempted from registration as prescribed under section 74.

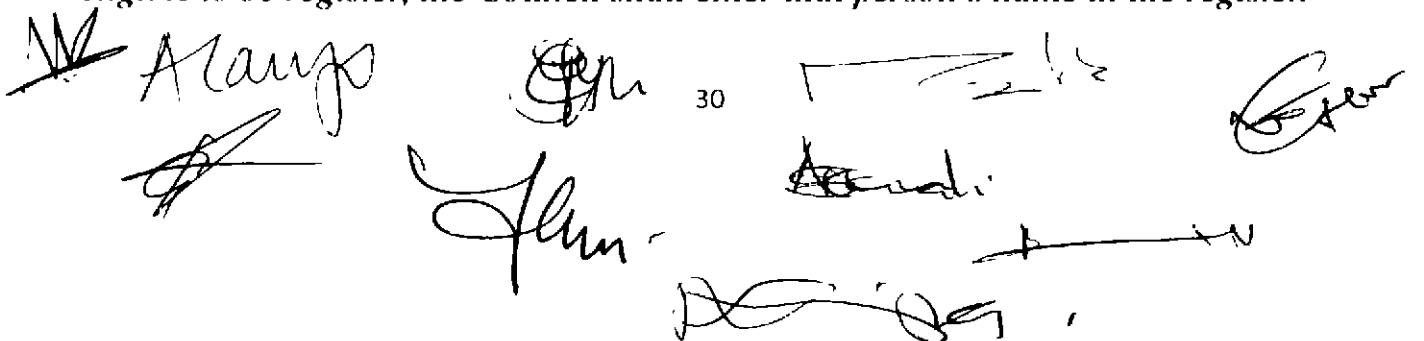
Clause 64: ISSUANCE OF CERTIFICATE OF REGISTRATION

Clause 64 is amended in subclause (1), by substituting for the word “may” the word “shall”.



Justification

To make it mandatory that when the Council is satisfied that an applicant is eligible to be register, the Council shall enter that person’s name in the register.



CLAUSE 69: TVET TRAINING LICENCE

Clause 69 is amended in subclause (3) by inserting the words “except as provided for under section 74” after the word “Uganda”.

Justification

To provide for persons exempted from licensing as prescribed under section 74.

CLAUSE 77: ESTABLISHMENT OF TVET ASSESSMENT BOARD

Clause 77 of the Bill is amended by inserting the word “Uganda” before the words “Health Professions Assessment Board” , and wherever it appears in the Bill.

Justification

To specify that the Health Professions Board is for Uganda as it was specified for the Uganda Vocational and Technical Assessment Board.

CLAUSE 81: COMPOSITION OF TVET ASSESSMENT BOARD

Clause 81 of the Bill is amended

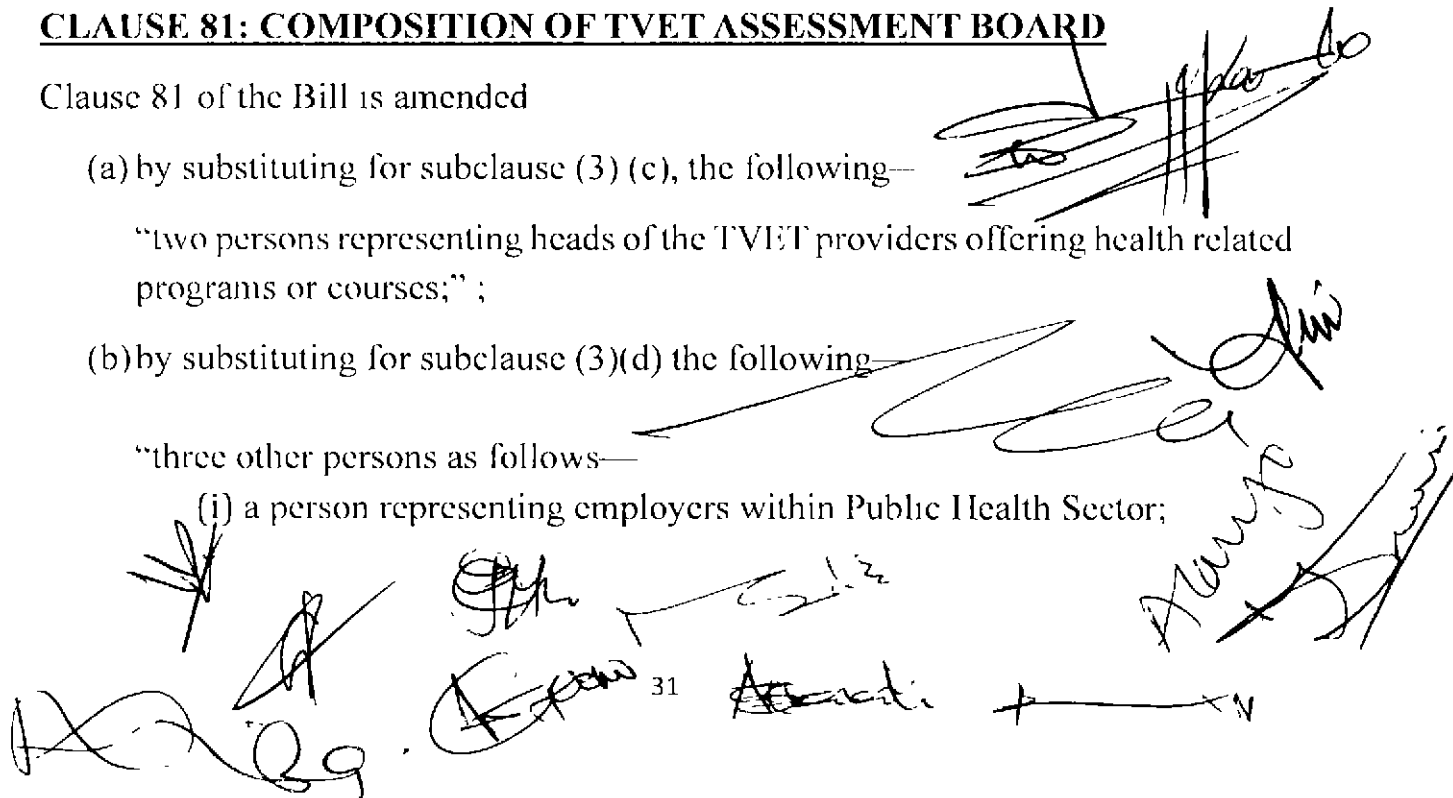
(a) by substituting for subclause (3) (c), the following—

“two persons representing heads of the TVET providers offering health related programs or courses;” ;

(b) by substituting for subclause (3)(d) the following—

“three other persons as follows—

(i) a person representing employers within Public Health Sector;



(ii) a person representing employers under the Faith Based Medical Bureaus; and

(iii) a person representing employers from private Hospitals.

Justification

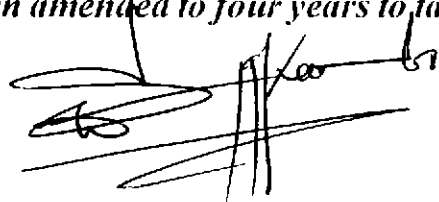
- *To specify that TVET providers on the Health Professions Board should be those offering health related programs or courses.*
- *To specify the different employers within the health sector who shall form the Health Professions Board.*

Clause 83: TENURE OF MEMBERS OF THE TVET ASSESSMENT BOARD

Clause 83 is amended by substituting for the word “three” the word “four”

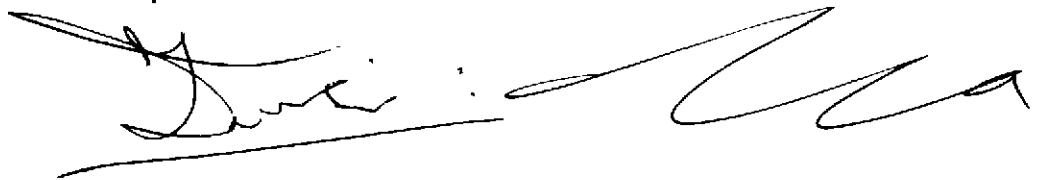
Justification

The tenure of the TVET Assessment Board has been amended to four years to tally with the tenure of the TVET Council.



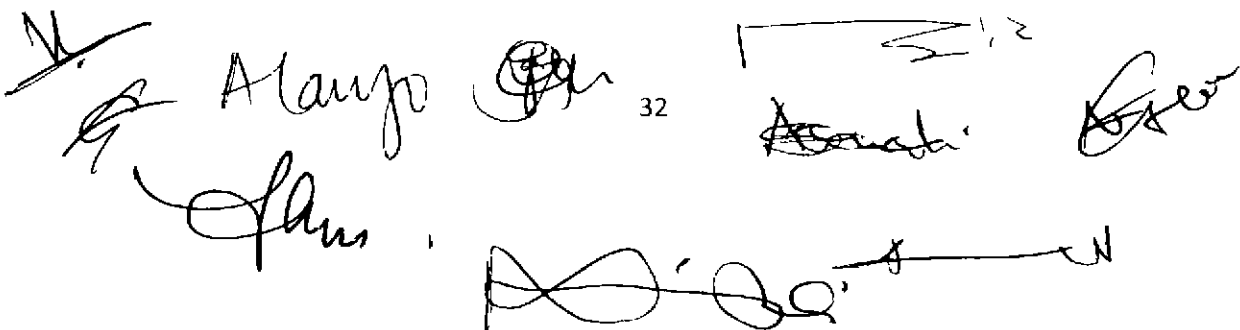
CLAUSE 85: REMOVAL FROM OFFICE

Clause 85 is amended in subclause (1) (c), by substituting for the word “medical officer” the word “medical practitioner”.



Justification

The substitution of the word “medical officer” with “medical practitioner” is to align with the definition in the Mental Health Act Cap. 308 which has been adopted in this law.



Alanzo 32

Clause 90: EXECUTIVE SECRETARY

Clause 90 is amended in subclause 4(c) by substituting for the word “medical officer” the word “medical practitioner”.

Justification

The substitution of the word “medical officer” with “medical practitioner” is to align with the definition in the Mental Health Act Cap.308 which has been adopted in this law.

CLAUSE 92: DEPUTY EXECUTIVE SECRETARY

Clause 92 is substituted for the following—

“Deputy Executive Secretary

(1) The Uganda Vocational and Technical Assessment Board shall have two deputies to the Executive Secretary, one responsible for TVET assessment and another responsible for TVET development and management of curricula, and finance and administration.

(2) The Uganda Health Professions Assessment Board shall have two deputies to the Executive Secretary, one responsible for Nursing and Midwifery and another responsible for Allied Health Professionals.”

Justification

To specify the two Deputies to the Executive Secretary under the TVET Assessment Boards.

CLAUSE 102:ASSESSMENT MALPRACTICE

Clause 102 is amended by substituting for the word “two” the word “five”

The bottom of the page contains several handwritten signatures and scribbles. On the right side, there is a large signature that appears to be 'A. D. ...'. Below it, there is another signature that looks like 'A. ...'. On the left side, there is a signature that looks like 'Alauy'. In the center, there is a signature that looks like 'G. ...'. At the bottom center, there is a signature that looks like 'A. ...'. There are also some scribbles and lines drawn across the page.

Justification

To provide for a more deterrent punishment.

CLAUSE 116: REGISTERS TO BE MAINTAINED BY COUNCIL

Clause 116 is amended by inserting immediately after paragraph (c), the following
“persons exempted from registration or licensing under section 74.”

Justification

To provide for persons exempted from registration as prescribed under section 74.

INSERTION OF NEW CLAUSE AFTER CLAUSE 116

The Bill is amended by inserting immediately after clause 116, the following-

“Removal of TVET trainer from register

- (1) Where the certificate of registration of a TVET trainer is cancelled, the Council shall remove the name of TVET trainer from the register of TVET trainers.
- (2) A TVET trainer whose certificate is revoked or cancelled may with justifiable reasons, apply to the Council to restore his or her name on the register.”

Justification

To provide for the removal and restoration of a TVET trainers name on the register.

[Handwritten signatures and scribbles]

Alayo

34

[Additional handwritten marks and signatures]

CLAUSE 126: TRANSITION APPLICABLE TO THE TVET ASESSMENT BOARD

Clause 126 is amended in subclause (5)—

(a) by deleting the words “as the Minister may determine”; and

(b) by deleting the words “subject to the availability of vacancies”.

Justification

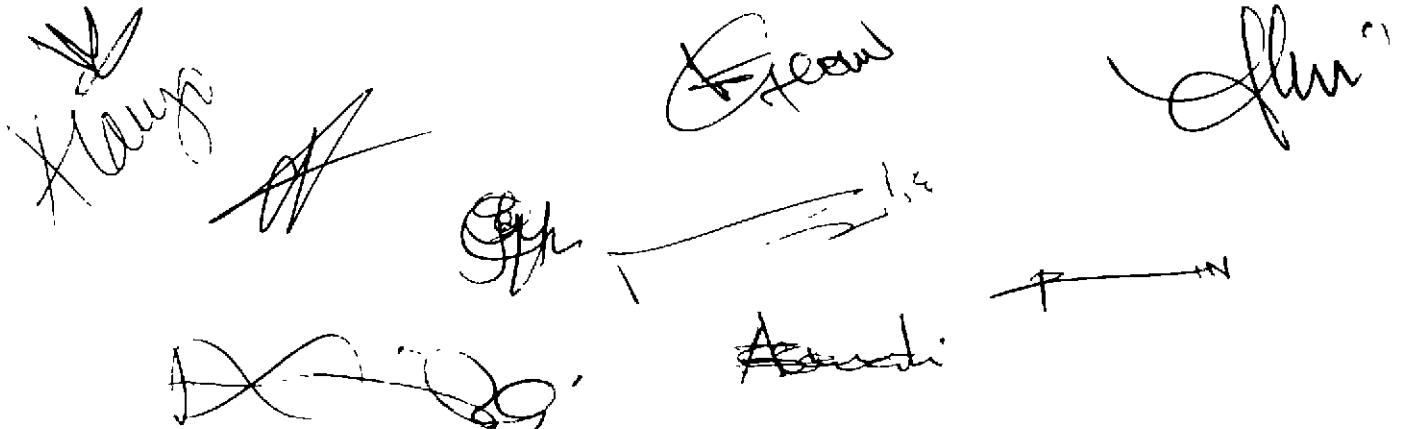
To make it mandatory for the staff in employment of the Uganda Allied Health Examinations Board and the Uganda Nurses and Midwifery Examinations Board to continue in employment in the Uganda Health Professions Assessment Board.

Clause 128: FORMER EMPLOYEES OF DIRECTORATE OF INDUSTRIAL TRAINING ON PERMANENT AND PENSIONABLE TERMS


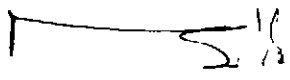


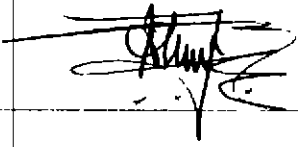
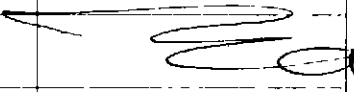
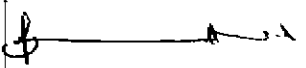
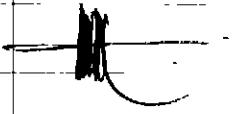
Clause 128 of the Bill is amended in subclause (2), by deleting the words, “was given an option to serve by the Board and”.

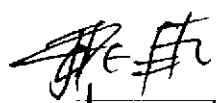

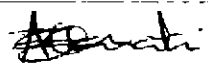

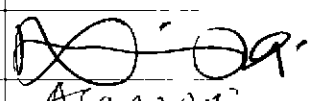
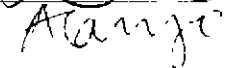

Justification

To ensure that the employee is the one to give an option on whether he or she wants to serve on the Board or not.



REPORT OF THE COMMITTEE ON EDUCATION AND SPORTS ON THE TECHNICAL AND VOCATIONAL EDUCATION AND TRAINING BILL, 2024

No	NAME	CONSTITUENCY	PARTY	SIGNATURE
1.	Hon. Kubeketerya James Chairperson	BUNYA EAST COUNTY	NRM	
2.	Hon. Asiiimwe Musiime Molly D/Chairperson	RWAMPARA COUNTY	NRM	
3.	Hon. Twesigye John Ntamuhira	BUNYARUGURU COUNTY	NRM	
4.	Hon. Nyakato Dorothy	DWR KITAGWENDA	NRM	
5.	Hon. Acibu Agnes	NEBBI DISTRICT	NRM	
6.	Hon. Karubanga Jacob Atenyi	KIBANDA SOUTH COUNTY	NRM	
7.	Hon. Lokwang Philip Ilukol	NAPORE WEST COUNTY	NRM	
8.	Hon. Mutumba Abdul	KIBOGA WEST COUNTY	NRM	
9.	Hon. Etuka Isaac Joakino	UPPER MADI	NRM	
10.	Hon. Paparu Lillian Obiale	DWR ARUA	NRM	
11.	Hon. Katusiime Annet Mugisha	DWR BUSHENYI	NRM	
12.	Hon. Tibasiimwa Joram Ruranga	OPS WESTERN	NRM	
13.	Hon. Bingi Patrick Nyanzi	BUTEMBA COUNTY	NRM	
14.	Hon. Acon Julius Bua	OTUKE EAST COUNTY	NRM	
15.	Hon. Timuzigu Kamugisha Micheal	KAJARA	NRM	
16.	Hon. Linda Irene	FORTPORTAL CITY	NRM	
17.	Hon. Ismail Muhammad Lomwar	KOTIDO MUNICIPALITY	NRM	

18	Hon. Okorimoe Janet Grace Akech	DWR ABIM	NRM	
19.	Hon. Ongiertho Emmanuel Jor	JONAM COUNTY	FDC	
20.	Hon. Ssewungu Joseph Gonzaga	KALUNGU WEST	NUP	
21.	Hon. Kakembo Michael	ENTEBBE MUNICIPALITY	NUP	
22.	Hon. Kayemba Ssolo Geoffrey	BUKOMANSIMBI SOUTH	NUP	
23	Hon. Aguti Sarah	DWR DOKOLO	UPC	
24.	Hon. Rev. Fr. Charles Onen	GULU EAST	INDEP	
25.	Hon. Macho Geoffrey	BUSIA MUNICIPLAITY	INDEP	
26.	Hon. Aogon Silas	KUMI MUNICIPALITY	INDEP	
27.	Hon. Akugizibwe Aled Ronald	BURULI COUNTY	INDEP	
28	Hon. Grace Akifeza Ngabirano	WR KISORO	INDEP	
29	Hon. Lt. Col. Dr. Alanyo Jennifer	UPDF REPRESENTATIVE	UPDF	
30.	Hon. Juliet Kyinyamatama	DWR RAKAI	INDEP	
31.	Hon. Makhoda Margaret	DWR NAMAYINGO	INDEP	
32	Hon. Nakayenze Connie Galiwango	WR MBALE CITY	INDEP	
33	Hon. Itungo Nathan Twesigye	KASHARI SOUTH COUNTY	INDEP	